## Legal Issues for the Small and Solo Medical Practice

Presented by:



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### Health Care Clinic Act

#### Health Care Clinic Act

- Purpose: To require non-physician owners of health care entities to have the clinic licensed through the Agency for Health Care Administration (AHCA)
- Applies: If <u>ANY</u> portion of the business is owned by a non-physician

## Requirements for a Health Care Clinic License from AHCA

- Clinic must have a medical director
  - Medical director duties:
    - Ensure medical professionals are properly licensed and certified
    - Ensure record keeping compliance
    - Report noncompliance
    - To review clinic billings for fraud

## Requirements for a Health Care Clinic License from AHCA

- Providing proof of financial ability to operate
- Background screenings, including screening of the director and chief financial officer
- Disclosures of certain additional information

## Traps for the Unwary

- If a non-physician owns the clinic, practice or facility.
- If a non-physician controls all major decision making for the clinic, practice or facility.
- If all financial matters are controlled by a nonphysician.
- If a corporation or LLC owns the clinic, practice or facility.

 Scenario 1: A physician practices medicine through a limited liability company which the physician owns with his non-licensed wife. The physician dies and his wife remains sole owner of the practice, hiring a locum tenens physician to come in and treat patients.

 Result 1: As of the date of death of the physician, the practice is operating illegally, in violation of Florida law. Each day of operations is a separate felony offense.

 Scenario 2: A physician licensed in Florida operates a medical practice as a sole proprietorship. The physician desires to reward her practice manager, a non-licensed business person, by making him a partner in her practice. The practice continues to operate as before without a health care clinic license.

 Result 2: The practice is operating illegally as of the day the practice manager is made a partner.

 Scenario 3: A physician licensed in Florida decides to sell her practice and retire. Three non-licensed business people decide to form a corporation to purchase and operate the practice. The corporation purchases the medical practice's assets, including patient records. The corporation has not applied for or received a Health Care Clinic License.

 Result 3: On the day of closing or the day the practice is transferred to the new corporation, the corporation is operating illegally, in violation of Florida law. Each day of operation is a separate felony.

## HCCA Consequences

- Third-degree felony with each day of operation is an offense
- If an individual has an interest in more than one clinic, AHCA may revoke the license for all of the clinics
- Administrative fines of up to \$5,000 per day
- Potential recoupment of claims made to third-party payors

### Keep in Mind

- Some health professions cannot be owned or controlled by anyone outside of that
- This means that a health care clinic license may not be obtained for them:
  - Dentistry
  - Optometry
  - Chiropractic medicine

## Do Not Work at an Illegal Health Care Clinic

- Checking the Secretary of State's website to identify the business entity actually owning the practice
- Identify the office's directors, managers or members of the business entity and check to see if they are all physicians
- If they are not, inquire with AHCA as to the existence of a valid health care clinic license or exemption
- Inquire with the managers, officers or owners as to the identity of all owners

## Stark Law

#### Stark Law

- "Conflict of Interest" Statute
- Physician prohibited from referring to an entity in which he/she has non-exempt financial interest
- Provider receiving the referral is prohibited from accepting it

#### Stark Law

 Stark Law only prohibits referral to entities from designated health services, which include:

## Designated Health Services

- Clinical laboratory services
- Physician, occupational, & speech-language pathology services
- Radiology & other imaging services
- Radiation therapy services & supplies
- Durable medical equipment & supplies

- Parenteral & enteral nutrition supplies
- Prosthetics, orthotics & prosthetic devices
- Home health services
- Outpatient prescription drugs
- Inpatient & outpatient hospital services

## Real-Life Example: Tuomey Healthcare

• The government alleged Tuomey Hospital violated the Stark Law in regard to employment contracts held with physicians at its Outpatient Surgery Center. Tuomey entered into part-time employment agreements with 19 specialist physicians, whereby the physicians agreed to perform outpatient services exclusively at Tuomey Hospital and reassign all amounts paid by third-party payers to the hospital. In exchange, Tuomey agreed to provide benefits and pay each physician a salary that fluctuated based on the previous year's net case collections for outpatient procedures, a productivity bonus equal to 80% of net collections, and an incentive bonus up to 7% of the productivity bonus.

# Real-Life Example: Tuomey Healthcare

- Result: Jury verdict that Tuomey violated the Stark Law
- Jury found that Tuomey submitted \$39.3 million in claims predicated on improper referrals but penalties and damages under the FCA could exceed \$350 million
- Amount paid by Tuomey: \$39,300,000

## Real-Life Example:

## Real-Life Example:

• Result:

## Stark Law Consequences

- Denial of Medicare/Medicaid/third-party payors payment
- Civil penalty of up to \$100,000 for the DHS entity, referring physician or both

### Anti-Kickback Statute

## Anti-Kickback Statute (AKS)

- Prohibits anyone from knowingly or willfully paying or offering to pay remuneration, directly or indirectly
- To induce someone to refer patients, or recommend the purchase of any facility, item or service that may be paid for by a federal health care program

#### **AKS Problem Areas**

- Bundled discounts if the bundled products were reimbursed under the same federal healthcare methodology
- Free supplies or equipment manufacturers may offer free supplies or equipment
- Product support/reimbursement support manufactures may offer free product support or reimbursement assistant by providing information regarding insurance coverage criteria and reimbursement levels for their product.

### Real-Life Example:

• The Health Alliance of Greater Cincinnati and The Christ Hospital in Ohio, were accused of illegally paying physicians in exchange for referring cardiac patients to The Christ Hospital, a former member hospital of the Health Alliance of Greater Cincinnati. A qui tam lawsuit was brought forth alleging The Christ Hospital limited the opportunity to work at the Heart Station, a center where patients receive non-invasive procedures such as stress tests, to those cardiologists who referred cardiac business to The Christ Hospital. The suit also alleged that cardiologists were rewarded with a percentage of time at the Heart Station based on their contributions to the hospital's yearly gross revenues, and these physicians earned additional income for treating patients at the facility.

## Real-Life Example:

- Result: The government claimed The Christ Hospital's use of Heart Station panel time to induce lucrative cardiac referrals violated the federal Anti-Kickback Statute
- Claims submitted to Medicare/Medicaid violated the False Claims Act.
- The two hospitals agreed to pay \$108 million to settle claims they violated the Anti-Kickback Statute and the False Claims Act

# Anti-Kickback Statute (AKS) Consequences

- Considered felony for anyone who receives a form of payment in return for referring a patient for Medicare/Medicaid/Etc. covered services
- Imprisonment up to five years
- Exclusion from Medicare/Medicaid/Ect.
- \$25K fine ea. violation

#### Anti-Kickback Safe Harbors

 Congress and the HHS have provided several "safe harbors" allowing entities to avoid violations of the Anti-Kickback Statute

# Safe Harbors- Investment Interests



## Safe Harbors-Space Rental

- Anti-Kickback law forbids certain leasing agreements, except if:
  - Lease is for a duration of one year
  - Rent does not reflect the volume or value of referrals
  - Lease is not for more space than necessary
  - Rent is at fair market value
  - Lease is in writing

# Safe Harbors- Equipment Rental

- Many offices find it more economical to rent rather than own their equipment
- Same conditions as applied to the space rental lease applies to the equipment lease

## Safe Harbors-Personal Services/Management Contracts

- Payment made to agents as compensation, so long as the agency agreement:
  - Covers all services the agent will provide
  - Cannot reflect the volume or value of referrals
  - Set out in writing
  - Not less than one year
  - Fair market value

#### Safe Harbors – Referral Services

- Payments can be made to a referral service if:
  - Doesn't reflect the volume or value of referrals
  - No restrictions on the manner in which the services referred are provided
  - Disclosures made and written down

# Safe Harbors – Payments Made to Employees

 Payments made to an employee will be safe so long as there is a real employment relationship and the payments do not take into account the value or volume of referrals for Medicare or Medicaid services

#### Safe Harbors - Recruitment

- Safe harbor for payments made to induce a practitioner to join with an entity, with litany of conditions including:
  - Recruit is leaving an established practice
  - Recruit can only bring 25% of patients with him or her from old practice

#### Florida Self Referral Laws

#### Florida Patient Self-Referral Act

 Prohibits the patient referral by a health care provider or immediate family member who has an ownership or investment interest in the entity providing the service or treatment, unless specific exceptions apply.

## Real-Life Example

## Real-Life Example

Result

## Florida Self-Referral Act Consequences

- Possible licensure discipline
- Civil penalty of up to \$100,000 for each such circumvention arrangement or scheme

### HIPAA v. FIPA

## Florida Information Protection Act of 2014 or FIPA

- Effective July 1, 2014
- Law requires specified entities to:
  - Take reasonable measures to protect and secure personal information in electronic form
  - Notify DLA of certain data security breaches
  - Provide notice to effected individuals
  - Properly dispose of consumer records

#### **FIPA Overview**

 FIPA protects consumers by requiring certain entities to take reasonable measures to protect and secure data in electronic format that contains personal information

#### Who Must Adhere to FIPA

- Businesses and government agencies that acquire, maintain, store or use the personal information of a consumer
  - Term personal information is broader

#### FIPA Breach v. HIPAA Breach

 HIPAA Breach definition is more specific than FIPA definition

- FIPA Data Security
  - Covered entities, government entities, thirdparty party agents shall take reasonable measures to protect and secure data in electronic form containing personal information

- HIPAA Data Security
  - Covered entities and business associates must ensure confidentiality, integrity and availability all EPHI created, received, maintained or transmitted
  - Protect against reasonably anticipated threats, uses and disclosures
  - Ensure compliance

- FIPA If personal information was accessed as a result of breach:
  - Notice must be provided to consumers within 30 days unless good cause is shown for a 15-day delay
  - Notice must be provided to the AG for a beach affecting 500 or more individuals
  - Defines what information must be included in a proper notice
  - Expands the data breach statute to include state governmental entities and their instrumentalities

- HIPAA Notice to individual
  - Shall notify each individual whose unsecured PHI has or is believed to have been accessed, acquired, used or disclosed as a result of a breach.
  - Notice is to be provided no later than 60 days after the breach

#### Risk of Harm and Notice

- FIPA and HIPAA use different risk of harm methodologies for determining whether a breach requires notices to the individual
- FIPA focuses on a risk assessment related to the harm of the individual, whereas HIPAA focuses its risk assessment on whether or not PHI has been compromised

## FIPA Consequences

- Civil penalties could be imposed in the amount of \$1,000 per day for the first 30 days
- \$50,000 for each subsequent 30-day period

## FIPA Compliance Recommendations

- HIPAA-covered entities need to updated breach policies and procedures
- Entities that have PHI but are not HIPAAcovered entities will now have security compliance standards to follow



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